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# Medical and Health Surveillance in Post-Accident Recovery: Lessons learned in Fukushima <sup>Koichi Tanigawa</sup>

Fukushima Medical University



The presenter declares no conflicts of interest

The views expressed in this presentation are solely those of the presenter.

#### Percentage of evacuated residents from 20km zone



EO: Evacuation order

Provisional report by Fukushima prefectural government, March 2011



Most of the patients hospitalized within 20 km zone were transported by SDF helicopters or charted buses to shelters in Fukushima Prefecture by March 15<sup>th</sup>. However, no medical personnel attended during or after evacuation (no care, medicine, even water/food). Significant difficulties were encountered to find facilities to accept those patients. In addition, appropriate medical care was not available at shelters.

#### Disaster-Related Death (DRD)

- After the accident, the mortality rate among evacuated elderly people requiring nursing care increased about 3-fold in the first 3 months; it remained about 1.5-fold higher afterward compared with before the accident.
- DRDs in Fukushima accounted for 56% of all DRDs (1704 of 3089 DRDs in total) that occurred for the first 52 months after the earthquake.
- DRDs in Fukushima increased to 2,147 (60%) of 3,591 DRDs in total of Tohoku regions, i.e., Iwate, Miyagi and Fukushima prefecture (as of March 31, 2017).

\* DRD is defined as a death caused by the deterioration of underlying medical problems due to poor medical access or illnesses arising from poor living environments, such as temporary shelters, in a disaster.

## SHAMISEN recommendations (excerpt from R9, 15, 22)

- ♦Plans need to identify populations that are vulnerable to radiation (pregnant women, children), those requiring special care (patients, nursing home residents, persons with disability), and those with unique needs (prison inmates, etc.).
- ♦Optimize the timing and support for sheltering and evacuation to reduce radiation exposure, avoid negative health effects arising from evacuation or relocation, and provide the necessary medical and psychological assistance.
- ✦Have plans for lifting of evacuation orders as soon as possible to minimise the adverse effects of evacuation on physical and mental health of evacuees, and communities.





# Fukushima Health Management Survey







#### Objectives:

- To monitor long-term health condition of resident in Fukushima and to promote their health
- To see if there were any health effects related to long-term, low-dose radiation exposure



Yasumura S, et al, and the Fukushima Health Management Survey Group. Study protocol for the Fukushima Health Management Survey. *J Epidemiol* 2012;**22:** 375–83.

# **Basic Survey**



An example form for writing records of moves and activities in the Basic Survey questionnaire

																		AS OF 31 LINO	Number Shills
Effective Dose (mSv)	Total 291,093	Excluding radiation workers				By area (excluding radiation workers)													
						Kempoku*		Kenchu		Kennan		Aizu		Minami-aizu		Soso**		Iwaki	
		285,418	62.1%	02.00		24,853	20.1%	57,643	51.5%	25,460	88.2%	44,456	99.3%	4,837	99.3%	55,661	77.3%	72,508	99.1%
1-2	148,178	145,845	31,7%	93.0%	99.8%	83.056	67.0%	45,780	40.9%	3,386	11.7%	300	0.7%	34	0.7%	12,658	17.6%	631	0.9%
2-3	25,769	25,396	5.5%	E 00/		15,499	12.5%	8,138	7.3%	17	0.1%	25	0.1%	0	-	1,687	2.3%	30	0.0%
3-4	1,571	1,491	0.3%	0.076		468	0.4%	423	0.4%	0		1	0.0%	0	-	595	0.8%	4	0.0%
4-5	550	504	0.1%	0.000		40	0.0%	5	0.0%	0	-	0	-	0	-	458	0.6%	1	0.0%
5-6	.441	389	0,1%	0.276		19	0.0%	3	0.0%	0	-	0		0	1.00	366	0.5%	1	0.0%
6-7	268	230	0.1%	(A 100)		10	0.0%	1	0.0%	0	-	1	0.0%	0	-	218	0.3%	0	-
7-8	155	116	0.0%	U.130	0.2%	1	0.0%	0	-	0	-	0		0	-	115	0.2%	0	-
8-9	118	78	0.0%	0.00		1	0.0%	0	20	0	1.44	0		0		77	0.1%	0	-
9-10	72	41	0.0%	0.036		0	-	0	-	0	-	0	-	0	-	41	0,1%	0	-
10-11	69	36	0.0%	0.0%	0.0%	0	-	0		0	-	0	-	0	-	36	0.1%	0	-
11-12	52	30	0.0%			1	0.0%	0	-	0	-	0		0	-	29	0.0%	0	-
12-13	37	13	0.0%			0	-	G	-	0		0	1.00	0		13	0.0%	0	-
13-14	34	12	0.0%			0	-	0	-	0	-	0		0	-	12	0.0%	0	-
14-15	27	ő	0.0%	0.0%		0	-	0		0	-	0	-	0	-	6.	0.0%	0	-
»15	314	15	0.0%		0.0%	0		0		0	-	0	-	Ð	-	15	0.0%	G	-
Total	468,748	459,620	100.0%	100.0%	100.0%	123,948	100%	111.993	100%	28,863	100%	44,783	100%	4.871	100%	71.987	100%	73.175	100%
Max	66 mSv	25 mSv				11 mSv		6.3 mSv		2.6 mSv		6.0 mSv		1.9 mSv		25 mSv		5.9 mSv	
Vean Value	0.9 mSv	0.8 mSv	1000			1.4 mSv		1.0 mSv		0.6 mSv		0.2 mSv		0.1 mSv		0.8 mSv		0.3 mSv	

#### Estimated external radiation doses (preceding and full-scale surveys)

"including Yamakiya of Kawamata.

\*\*Including Namle and litate.

Percentages have been rounded and may not total to100%.

Excluding those with estimation period less than four months

Major limitations in dose estimation after the Fukushima accident include;

- > A low response rate and delayed timing of the survey;
- The results of external exposure dose were not based on direct measurements. There was a significant shortage of measurement instruments and supporting staff available for public immediately after the accident;
- Measurements of internal contamination for short lived radionuclides such as I-131 were very limited;
- Most of the data obtained from WBC measurements later in Fukushima were not incorporated into personal dose estimation in the Basic Survey.

# **Thyroid Ultrasound Examination**



Results of the first round Thyroid Ultrasound Examination during the first 4 years after the accident

http://fmu-global.jp/download/report-of-the-fukushima-health-management-survey-in-english\_revised-2/?wpdmdl=1914

# **EPIDEMIC OF FEAR**

A bumper crop of thyroid abnormalities in Fukushima children, including cancer, has perplexed scientists and alarmed locals

#### By Dennis Normlle

he March 2011 meltdowns at the Fukushima Dajichi Nuclear Power Plant caused extensive human sufferingevacuations, emotional trauma and premature deaths, disrupted jobs and schooling. What they have not caused, so far, is radiation-related illness among the general public, and few specialists expect dramatic increases in cancers or other ailments. The reactors spewed just a tenth of the radiation emitted by the Chernobyl disaster, winds blew much of that out to sea, and evacuations were swift. Yet one wave of illness has been linked to the disaster-the ironic result of a well-intentioned screening program.

Months after the disaster, Fukushima Prefecture set about examining the thy-

children

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The Asahi Shimbun | Asia & Japan Watch

#### FIVE YEARS AFTER: Fukushima thyroid cancer patients' families join forces

By MARAKAZU HONDA/ Staff Weiner Shireh 24, 2010 et 14:20-JST



The grandmother, Jeff, and mother of a female high school student who underwent thyroid surgery talk about their concerns in Pokushima Prefecture on March 5. (Masakaza Honda) Families of young thyroid cancer patients from Fukushima Prefecture diagnosed after the 3/11 disaster have formed a support group that also aims to pressure doctors and authorities for better policies.

The 311 Thyroid Cancer Family Group hopes to share the concerns people have felt over the health of their loved ones in the five years since the onset of the nuclear crisis.

"We want the Fukushima prefectural government and doctors to demonstrate a better understanding of patients," one member said. interpretations. Many acknowledge that baseline data from noncontaminated areas were needed from the outset and that the public should have been better educated to understand results and, perhaps, to accept watchful waiting as an alternative to immediate surgery. But most also say the findings hint at a medical puzzle: Why are thyroid abnormalities so common in children? The "surprising" results of the screening. Williams says, show that "many more thyroid carcinomas than were previously realized must originate in early life."

MEMORIES OF CHERNOBYL got Japanese authorities worrying about thyroid cancer. The fallout from that April 1996 accident included radioactive iodine, which settled across swathes of Belarus, Russia, and Ukraine, contaminating pastures grazed

by dairy cows. Children who

drank the tainted milk accu-

mulated the radioactive io-

dine in their thyroids. (Adult

thyroids absorb less iodine.)

A 2006 World Health Orga-

nization (WHO) study found

that in the most contami-

nated areas, there had been

about 5000 thyroid cancer

cases among those who

were under 18 at the time of

the accident, though the re-

port noted that more cases

could emerge over time. The

United Nations in 2006 at-

tributed 15 childhood thy roid

cancer deaths to ChernobyL

Caught early the cancer is

almost always cured by re-

With that in mind, Japa-

moval of the thyroid gland.

300,476

Number of Fukushima residents 18 and under whose thyroid screening results were available as Science went to press.

#### 50%

Approximate fraction of those screened with solid nodules or fluid-filled cysts on their thyroids.

#### 110

Number of thyroid cancer cases identified by December 2014 as a result of the screening.

the meltdowns, Japanese authorities evacuated some 150,000 people living within 20 kilometers of the plant, and a week later they started screening for contaminated food. Also, a limited number of Fukushima residents were offered iodine tablets after the accident to block absorption of radioactive iodine from breathing contaminated air or eating contaminated food.

In 2013, WHO estimated that the 12 to 25 millisieverts (mSv) of exposure in the first year after the accident in the hardest hit areas might result in minuscule increases in cancer rates. (Worldwide, people receive on average 2.4 mSv per year from background radiation; a medical chest xray delivers about 0.1 mSv.) WHO noted that females have a 0.75% lifetime risk of

developing thyroid cancer; it estimated that the highest exposures in the Fukushima area raised that risk by an additional 0.5%.

The initial round of thyroid screening, started in late 2011, was simply to provide baseline data, as any radiation-induced tumors were not expected to emerge for at least 4 years. Children with nodules larger than 5.0 mm or cysts bigger than 20.1 mm underwent a second, more detailed examination and, if necessary, fine needle aspiration. After the initial screening, children will have their thyroids examined every 2 years until age 20 and every 5 years after that.

Results were released as screening progressed, and right from the start there Communication with residents about thyroid examination

- > Explanatory Meetings for Parents of Tested Children:
- FMU held explanatory community meetings on thyroid examination specifically for the parents of children to be tested. This took place in small scale sites such as schools. Since 2013, more than 150 such meetings with more than 8,000 participants have been conducted.
- Immediate Post-examination Individual Counseling:

Three years after the start of the examinations, in October 2014, the program strategy was modified and the practice of immediate post-examination counseling was adopted.

➢ In-School Class Dialogue:

Since 2015, FMU group has held classes on thyroid examination for students in elementary school through to the high school level. The aim was to provide better understanding of the meaning of the examination and interpretation of the results.

Midorikawa S, et al. Psychosocial Issues Related to Thyroid Examination After a Radiation Disaster. Asia Pac J Public Health. 2017 Mar;29(2\_suppl):63S-73S.

#### Major Issues we need to address are;

- Thyroid ultrasound examination of children in elementary, junior high, and high school students was performed at their schools, with a participation rate over 90%, which is much higher than that for examinations performed for those at a high school graduate age or older.
- Despite our efforts as described, the biggest concern is that a majority of children and parents in Fukushima may not have sufficient information required for informed decision about thyroid ultrasound examination.

#### Challenges in thyroid ultrasound examination;

- Health surveillance as monitoring can provide assurance in responsible population's concerns about health risks. On the other hand, challenges lay in identification of population at risks, where a surveillance may produce more benefits than potential harm.
- Unfortunately, there is no international agreed criteria for selecting people who should be the subject for long-term follow-up. No clear standard protocol exists today for such follow-up programs.
- > This is a gap which should be addressed in Fukushima.

# Mental Health and Pregnancy/Birth Survey

- ➤ The proportion of those with psychological distress including children (14.6%) was far greater than in other areas affected by the earthquake and tsunami (6.2%) or the Japanese population under normal circumstances (4.2-4.4%).
- The proportion of residents who require support for depressive symptoms and anxieties has been decreasing gradually over the 6 years since the accident, but remained at higher levels in comparison with general population.
- The Pregnancy and Birth Survey showed that one fourth of mothers surveyed had depressive symptoms in 2011, with the highest proportion observed in the Soso region where the Fukushima Nuclear Power Plant is located.
- Although a gradual decline was seen in the proportion of mothers with depressive symptoms, 20% of the surveyed mothers in 2014 were depression positive.

## Suicide



# Standardized suicide mortality ratio in the aftermath of the 2011 earthquake in Japan

Ohto H, et al. Suicide rates in the aftermath of the 2011 earthquake in Japan. Lancet 2015; 385; 1727

#### **Disaster Related Suicide**



National Police Agency, 2017

Third Active Plan of countermeasures for suicide

- Fukushima Prefectural Government -

- Establishing social supports by strengthening a network of the government, municipalities, hospitals, employers, schools, private organizations;
- Building circumstances in family, friends or workplace where a person at risk feels comfortable to consult;
- Training supporting staff of municipalities, counselling agencies, related institutions to support and play a key role as gatekeeper;
- Continuing support evacuees or people who are suffering from psychological stress due to concerns about radiation through the activities of the Mental Health Care Center;

## Countermeasures for the psychological issues;

- Mental health support team of Fukushima Medical University has been performing brief counseling by telephone to approximately 4,000 evacuees at risk of psychiatric disorders such as PTSD or depression every year.
- Fukushima Mental Health Care Center, which has 6 branches in Fukushima with about 50 staff consisting of psychiatrists, social workers, clinical psychologists, nurses, and occupational therapists, has been providing active outreach service and group interventions for evacuees, also began to provide mental health intervention programs in 2012.

However, the number of staff working with the affected population of Fukushima is insufficient, resulting in a situation where supporting staff are at risk of burnout.

# and Court ruling acknowledging responsibility of the government TEPCO for not properly preparing for the tsunamis 子にも一般神師「北京日」

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常被推进的情况力



A標泉久米島にある「珪美の里」では、2012年から甲状酸稀酸がわこなわれている。2017年5月 Photo by Ryukhi HIROKAWA

#### 水面下で動く福島・健康管理の黒幕たち

目的は甲状腺がん検診を縮小し、 原発事故と甲状腺がんの関係を否定すること

#### Masterminds controlling Fukushima Health Management Survey behind

Their intention is to cut down thyroid survey and deny any relation of the nuclear accident and thyroid cancer

> By Ryuichi Hirokawa, Shin Wada **DAYS JAPAN October 2017**



#### Intension about returning to Tomioka town



Major reasons for "decided not to return" or "not decided yet"

#### Evacuation areas and population in Futaba region (April 1, 2017)



## SHAMISEN states;

- ♦It recognizes the need for a holistic approach to accident management and health surveillance if the aim of doing more good than harm is to be realized.
- ♦A multidisciplinary approach is needed if health surveillance is to identify and alleviate psychosocial impacts, including the participation of psychologists, mental health specialists, sociologists, radiation protection experts, radiation epidemiologists and other stakeholders able to take into account the concerns and expectations of local populations.
- ♦Since the revitalisation of community welfare is a particularly important consideration, and often challenged by mistrust of authorities, the participation of local health practitioners and actors should be especially encouraged.



